Six Years Later... Successes and Continued Challenges to Pesticide Safety Education Program Funding

Presentation
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A Long-Time Challenge

The supporting infrastructure is shrinking...

"In reality, the quality of the Pesticide Safety Education Program is being impacted by the funding challenges of a group of associated entities that are critical to synergizing its impacts — the State Lead Agencies that enforce the law, the universities that provide indirect support, the state extension services that develop PSEP educational content and deliver the program, and the county agent system that maintains a county-level presence for anyone (rural or urban) who has questions relative to pesticide use, safety, and stewardship."

Source: The Precarious State of the Pesticide Safety Education Program, Weed Science Society of America, Sept. 2011

National Stakeholder Team for PSEP Funding

Members from 100 Organizations

Federal Government

Environmental Protection Agency USDA National Institute of Food and Agriculture USDA ARS Office of Pest Management Policy

Associations

Agricultural Retailers Association American Association of Pesticide Safety Educators American Farm Bureau Federation American Mosquito Control Association Association of American Pesticide Control Officials Association of Public and Land Grant Universities Association of Structural Pest Control Regulatory Officials Council of Producers and Distributors of Agrotechnology CropLife America Florida Fruit and Vegetable Association National Agricultural Aviation Association National Association of Conservation Districts National Association of County Agricultural Agents National Association of Landscape Professionals National Association of State Departments of Agriculture National Corn Growers Association National Pest Management Association New Jersey Green Industry Council

State Lead Agencies

Alabama Department of Agriculture and Industries Arizona Department of Agriculture Clemson University Department of Pesticide Regulation Delaware Department of Agriculture Idaho State Department of Agriculture Louisiana Department of Agriculture & Forestry Michigan Department of Agriculture Minnesota Department of Agriculture Mississippi Department of Agriculture and Commerce Missouri Department of Agriculture Montana Department of Agriculture Nevada Department of Agriculture New Jersey Department of Environmental Protection New Mexico Department of Agriculture North Carolina Department of Agriculture & Consumer Services Office of the Indiana State Chemist Oregon Department of Agriculture Tennessee Department of Agriculture Texas Department of Agriculture Virginia Department of Agriculture and Consumer Services West Virginia Department of Agriculture

National Stakeholder Team for PSEP Funding

Members (contd.)

Land-Grant University Pesticide Safety Education Programs

Auburn University Clemson University Colorado State University Cornell University Iowa State University Kansas State University Louisiana State University Michigan State University Mississippi State University Montana State University New Mexico State University North Carolina State University University of Missouri Ohio State University Oklahoma State University Oregon State University Penn State University Purdue University **Rutgers University** South Dakota State University Texas A&M University University of Alaska

University of Arizona

University of California

University of Connecticut University of Delaware University of Florida University of Georgia University of Idaho University of Illinois University of Kentucky University of Maine University of Maryland University of Massachusetts University of Minnesota University of Nebraska University of Nevada University of New Hampshire University of Rhode Island University of Tennessee University of Vermont University of Wisconsin University of Wyoming **Utah State University** Virginia Tech

West Virginia University

Professional Societies

American Phytopathological Society Certified Crop Advisors of the American Society of Agronomy and Soil Science Society of America Entomological Society of America Weed Science Society of America

Pesticide Registrants

BASF Corporation Bayer CropScience Corteva Agriscience PBI-Gordon Corporation Syngenta Valent U.S.A. LLC Vive Crop Protection Willowood USA

96 member organizations in 2014 – we have done little member outreach since that time, but were disappointed when RISE stepped down and CSPA (now HCPA) would not join.

Background

- The National Stakeholder Team for Pesticide Safety Education Program
 Funding (nst-psep.net), is an independent team of stakeholders formed in
 2012 to strengthen and support the 50 state Land-Grant University
 Pesticide Safety Education Programs (PSEPs).
- The team has grown to include 100 organizations, with various workgroups established over the years to evaluate different ideas to advance this goal, at the national, state, and university levels.
- Significant work and analysis has also occurred beyond the team, by 24 state advisory committees and 24 state stakeholder teams originally established as a requirement of 3-year contracts to pursue this goal.
- The objective of this presentation is to review the successes and continued challenges to the goal of achieving 50 robust state PSEPS engaged in public-sector education of pesticide users.

Team 'Statements'/Guidance

- The Critical Need for IPM Support of Pesticide Safety Education (Nov. 2013).
- Use of EPA Supplemental Environmental Projects (SEPs) in Support of Pesticide Safety Education (April 2014)
- Effective PSEPs Mission, Need, Requirements, Target Audiences, Goals, and Key Activities (July 2014)
- Legislative Action At The State Level To Support PSEP (Aug. 2014)
- The Value of Robust PSEPs (Nov. 2014)
- Teaching Consumers to Use Pesticides Safely A Mission of PSEPs (Jan. 2015)
- Guidance for State Lead Agencies, University PSEPs, and University/Agency Administrators (Feb. 2018)

Workgroups Have Had Pivotal Roles

State Workgroup
University Workgroup
SLA Support for PSEP/Brainstorming Workgroup
IPM Workgroup
Priority Resource Development Workgroup
PSEP Proposal Evaluation Workgroups (annual)
National Pesticide Safety Education Month Workgroup
Adopt-A-PSEP Workgroup
Consumer Workgroup
Survey Workgroup
Non-Government Workgroup...proposal that led to...

The Pesticide Safety Education Program Improvement and Modernization Initiative 2014-16 ('PSEP-IMI')

Steering committee composed of 10 members of the National Stakeholder Team, representing AAPSE, AAPCO, ASPCRO, CLA, Extension, USDA, EPA, and 3 of the funding registrants

Funding provided by 8 registrants

Over \$1.8MM committed by PSEP-IMI to strengthen 25 of the most at-risk Pesticide Safety Education Programs - 'Goal 1'

Also established the PSEP-IMI Resources Website, and offered funding for a) resource development, b) resource enhancement, and c) assessment of adequacy of pesticide safety education content in non-PSEP category recertification classes

'Goal 1' - The Pursuit of Strong and More Sustainable PSEPS

This has been the largest initiative of the Team, with many Team members involved (50-70 per year since 2014).

The National Stakeholder Team has been a primary provider of guidance for 'Goal' 1' states through national conferences, written documents, etc.

State Advisory Committees and State Stakeholder Teams have had critical and often pivotal roles in 24 'Goal 1' states that pursued 3-year contracts requiring:

- Business plan development (years 1-3)
- A stakeholder team established in year 1, with quarterly meetings (e.g. teleconferences) once formed
- An assessment of state laws and university policies that impact funding opportunities (year 1)
- An assessment of legislative and other funding opportunities (years 1-3)
- An assessment of the PSEP's current or potential use of on-line (including webinars) and distance education (years 2-3)

Goal 1 States Explored Sustainable and Supplemental Funding Opportunities

PRIA – New Product and Maintenance Fees EPA/USDA/State Line Items

EPA/State Supplemental Environmental Projects (SEPs)

Federal/State Pesticide Fines

State Lead Agency Support

State Pesticide Registration Fees

State General Fund

Unique State Funds

Fees for Classes and Manuals

Training, Certification and License fees

IPM Grants from EPA, USDA-NIFA, and Regional IPM Centers

University Overhead Caps

NGO support

Commodity Check-offs

Contracts, Gifts, Endowments

Other funding ideas/sources...

Welcome to the PSEP-IMI Resources Website:

The Pesticide Safety Education Program Improvement and Modernization Initiative (PSEP-IMI) application created to strengthen Land Grant University Pesticide Safety Education Programs (PSEP).

Request access »

- PSEP-only access to the website
- Contributors establish conditions of use
- Contributions mainly from PSEPs but also others (e.g. NAAA)
- Registrants, associations, and others also invited to contribute by funding projects in the National Stakeholder Team's Requests for Proposals (RFPs)...

National Stakeholder Team's Requests for Proposals

- Ongoing list of resources desired by PSEPs
- Sponsors then offer to fund specific resources
- PSEPs voluntarily apply to develop funded resources
- Each year a new workgroup of PSEPs select applications for funding:
 - Research on Using Modern Technology to Decontaminate Pesticide-Exposed Clothing
 - High Quality 5 Minute Videos for Pesticide Safety, in 4 languages
 - Simplified, Easier to Understand Calibration/Proper Procedures for Calibration
 - Drift Reduction Education: For Professional Urban Pesticide Applicators and Extension Educators
 - Bilingual Training Materials: For Non-Certified Pesticide Applicators Who May Apply Pesticides Under the Supervision of a Certified Pesticide Applicator
 - Protecting sensitive areas including water, pollinators, and wildlife when using treated seed
 - Focus on Safety/A deeper discussion than the core manual, and covering categoryspecific information for 1) structural, 2) turf, and 3) ag.
- Work products go to PSEP-IMI website for use by PSEPs within their state (by the PSEP and its not-for-profit partners in Extension and the SLA)
- Reasonable fees may be charged by the PSEP to recoup costs of customization, production, distribution, and/or use

SLA Support for PSEP/Brainstorming Workgroup

Produced 'Guidance for State Lead Agencies, University Pesticide Safety Education Programs, and University/Agency Administrators' containing:

- Foundational education and cooperation goals necessary for University Extension and Pesticide Regulatory Agencies to build a strong PSEP
- Ways that State Lead Agencies currently support their PSEPs
- Ways some states have directed a portion of state pesticide registration fees to the PSEP, common challenges to this approach in other states, and ways to enhance the probability of success...

Common Challenges to Achieving a Pesticide Registration Fee Increase Directed to the PSEP

- Lack of 1 or 2 committed SLA champions to spearhead the effort
- Concerns that a fee increase cannot be directed to the PSEP (often based on perception rather than fact)
- Opposition by stakeholders who believe the cost will be passed down to their members, who do not recognize any positive impact for their members, or who view the PSEP as a competitor with their own educational efforts/earnings
- Opposition by product registrants who believe funds will be diverted into extension programs that have little to do with pesticide safety education, or largely lost to university overhead
- Legislators who view the increased fees as a tax on their residents.
- SLAs that believe the PSEP will not deliver agreed-upon work products

Ways to Enhance the Probability of Success When Pursuing a Pesticide Registration Fee Increase Directed to the PSEP

- Committed individuals from the SLA and university
- Early discussions with the individual(s) in the SLA and/or university that interface with lobbyists
- PSEP value discussions with key stakeholders
- Identification of supportive individuals in key stakeholder groups
- Preparation for any expected pushback
- Legislative language with no loopholes
- SLA/university MOU (Memorandum of Understanding) that:
 - ensures low/no university overhead
 - requires the completion of specific tasks

National Pesticide Safety Education Month

Purpose is to reinforce core principles of safe pesticide use with many audiences and raise awareness of and support for PSEPs



- ➤ Publicized by organizations on and beyond the team WSSA, APS, ESA, NASDA, NACAA, NACD, Regional IPM Centers, etc.
- Web presence donated by the Pesticide Environmental Stewardship (PES) website in 2018 and 2019
- 2019 government sponsors are EPA and USDA-NIFA
- Non-government sponsorship via the team's 'Adopt-A-PSEP' initiative...

Adopt-A-PSEP

No/very low overhead, small gifts impact state-specific needs, easy process

- Process guarantees no or very low overhead/indirects taken by university
- Unrestricted gifts promote public-sector education of any audience(s) of pesticide users (ag/specialty/consumer/etc.)
- Adopt-A-PSEP workgroup provides list of participating PSEPs, required language in sponsor's letter and on check, and W-9 form for the adopted PSEP(s)

Adopt-A-PSEP' Sponsorship Levels:

- Diamond Support 4 or more PSEPs at \$5K/PSEP
- Platinum Support 3 PSEPs at \$5K/PSEP
- Gold Support 2 PSEPs at \$5K/PSEP
- Silver Support 1 PSEP at \$5K
- Bronze Support 1 PSEP with non-cash contributions

Other uses of Adopt-A-PSEP are being considered.

IPM Workgroup

- First critical need was to propose edits to the National Roadmap for IPM, formally recognizing pesticide safety education as a key component of IPM (complete - new Roadmap - Sept. 2018)
- Now prioritizing the 24 recommendations in the Team's 2013 IPM Statement, before developing next steps for the workgroup, the steering committee, and other team members
- Also prioritizing the action steps from the First National Dialogue* on the Team's IPM Statement (2015), before developing next steps
 - *AAPCO, AAPSE, ASPCRO, ECOP, EPA BPPD, EPA FEAD, ESCOP, USDA NIFA, USDA OPMP

The objective is to make pesticide safety education an integral part of IPM programs, guidelines, grants, and educational outreach that are intended to minimize pesticide risks to human health and the environment. This would make IPM a key influencer in advancing pesticide safety education as an essential element of the chemical component of IPM.

Success Stories in the Pursuit of Stronger, More Sustainable PSEPS

Thirteen of the 24 states that pursued 'Goal 1' contracts have made very significant progress* in strengthening their programs:

- In-Person Training 8 states
- Existing SLA or environmental fees/funds 7 states
- On-Line Training 6 states
- Publication Sales 5 states
- State-Level Legislative Action/Pesticide Registration Fee Increases 4 states
- University Support 4 states

Also, strategic plans, transparent budgets, engaged stakeholders...

The same solutions do NOT work everywhere, and success is not related to number or type of certified applicators.

Committed individuals have had the greatest impact — in the PSEP, in the University Administration, in the State Lead Agency...

*More details on the National Stakeholder Team's website, as reported in full team meetings in 2017-18, and also available upon request.

The Problem with the Current State of PRIA, EPA Discretionary Funds, and USDA Competitive Grants, as PSEP 'Base' Support

The funding requires the capacity to apply – USDA Competitive Grants
The funding is often low – PRIA, EPA Discretionary Funds

The funding is not consistent -

EPA Discretionary Funds, USDA Competitive Grants

The funding is often reduced significantly due to 'funding management and oversight' costs –

PRIA, EPA Discretionary Funds, USDA Competitive Grants
The funding is often subject to significant university 'overhead' —
PRIA, EPA Discretionary Funds, USDA Competitive Grants
The funding does not build stable, base capacity —
PRIA, EPA Discretionary Funds, USDA Competitive Grants

In some states, the 'PSEP' now appears and disappears depending on the availability of PRIA and EPA discretionary funding, creating inefficiencies and compounding short- and long-term challenges.

What We Know

Pesticide safety education needs are increasing.

Robust PSEPs have diverse educational impacts.

There is no one correct model for strengthening a PSEP.

More significant, efficient, and dependable PSEP support is needed, that ensures base capacity in every state. (A proposal will be coming from the team.)

Attaining strong PSEPs throughout the United States should be a high priority for the pesticide industry, for land-grant university Extension programs, and for State Regulatory Agencies.

New Members Always Welcome!

National Stakeholder Team for Pesticide Safety Education Program (PSEP) Funding

"INFORMATION AND EDUCATION.—The (EPA) Administrator shall, in cooperation with the Secretary of Agriculture, use the pervioes of the cooperative State extension services to inform and educate posticide users about accepted uses and other regulations made under this Act."

FIFRA Section 20(2)(2)

The National Statisholder Team for PSEP Funding was formed in October 2012 to attendition and support the 50 state Land-Grant University Pesticitie Safety Education Programs, after EPA reduced funding to the programs to \$500K/year.

The founding objectives of the National Stakeholder Team are to:

- Establish a permanent source of federal funding for PSEP in every state and ferritory
- . Determine the potential for additional support through state and territory positiode product registration fees, enforcement fines and more
- Explore ways for stakeholders to provide unrestricted gifts, grants and enginements to support PSEP
- · Promote awareness of PSEP and the importance of program funding

nst-psep.net

Questions?

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Current Steering Committee of the National Stakeholder Team for PSEP Funding (nst-psep.net)